Possible Adoption of Reading of Resolution No. 483; Establishing a City Position on the Sammamish Valley Area Wine and Beverage Industry Study

ISSUE: Shall the City Council adopt Resolution No. 483; Establishing a formal position on the Sammamish Valley Area Wine Study and Beverage Industry Study and relay that position to the King County Council for their consideration?

STAFF RECOMMENDATION: To review draft Resolution No. 483 and provide any further edits if necessary

BACKGROUND AND POLICY DISCUSSION: In response to the ongoing study commissioned by King County, several Council Members had raised the question of whether the City should adopt a formal position on the matter. That question was raised at the July 5, 2016 Council meeting. After the issue was raised at the July 5, 2016 Council Meeting, several Council members, who have been involved in the discussions around the study, have provided suggested language that Staff has incorporated into a Resolution for further review and discussion by Council at the July 19, 2016 Council Meeting. The Council discussed necessary changes and directed Staff to return with a revised draft for Council consideration at the August 2, 2016 meeting. Staff has since worked with Legal Counsel and Council Members involved in the issue to make significant edits to the previous version.

ALTERNATIVES:
1. Approve Resolution No. 483, as presented or amended.
2. Take no action and provide further direction to staff.

RECOMMENDED MOTION:
I MOVE TO APPROVE RESOLUTION NO. 483, SUPPORTING ENFORCEMENT OF KING COUNTY ZONING CODES; SUPPORTING INCREASED PROTECTIONS OF AGRICULTURAL AND RURAL LANDS IN AND SURROUNDING THE SAMMAMISH RIVER VALLEY; AND SUPPORTING TRANSIT IMPROVEMENTS IN THE SAMMAMISH VALLEY AND CITY OF WOODINVILLE.

Attachment 1: Revised Draft Resolution No. 483
Attachment 2: Original Draft Resolution No. 483, from 7/19/16 Council Meeting
RESOLUTION NO. 483

A RESOLUTION OF THE WOODINVILLE CITY COUNCIL SUPPORTING ENFORCEMENT OF KING COUNTY ZONING CODES; SUPPORTING INCREASED PROTECTIONS OF AGRICULTURAL AND RURAL LANDS IN AND SURROUNDING THE SAMMAMISH RIVER VALLEY; AND SUPPORTING TRANSIT IMPROVEMENTS IN THE SAMMAMISH VALLEY AND CITY OF WOODINVILLE.

WHEREAS, King County's 2016 Comprehensive Plan Amendment process is underway and includes a study of wine, agriculture, and tourism in the Sammamish River Valley; and

WHEREAS, Sammamish River Valley wine tourism relies in part on unobstructed views of working agricultural land to draw wine tourists; and

WHEREAS, agricultural land is a nonrenewable resource; and

WHEREAS, the citizens of King County voted in 1979 to fund a Farmland Preservation Program that includes the Sammamish River Agricultural Production District for the purpose of preserving farmland, agriculture, and open space (see http://www.kingcounty.gov/depts/dnrp/wlr/sections-programs/rural-regional-services-section/agriculture-program/farmland-preservation-program.aspx); and

WHEREAS, the average price of high-quality farmland in Washington has increased 25 percent in the last year, and nearly 50 percent in the last four years (Seattle Times, “Latest Washington real-estate gold rush: farms,” July 20, 2016, http://www.seattletimes.com/business/real-estate/latest-washington-real-estate-gold-rush-farms/); and

WHEREAS, Washington has lost more than a million acres of farmland between 1997 and 2012 (https://www.agcensus.usda.gov/Publications/2012/Full_Report/Volume_1,_Chapter_1_State_Level/Washington/st53_1_001_001.pdf); and

WHEREAS, King County Council studies to consider loosening restrictions on Rural and Agricultural land in the Sammamish Valley help fuel land speculation, resulting in further price increases that make agricultural land too expensive for farmers (Attachment 1); and

WHEREAS, development has already made some Sammamish Valley agricultural acreage too wet to farm (Attachment 2); and

WHEREAS, King County has modest protections such as SO-120 (the Agricultural Production Buffer Special District Overlay, KCC 21A.38.130) to prevent upslope development from harming agricultural land but these protections have proven inadequate (Attachment 3); and

WHEREAS, Washington's Growth Management Act Goal 8, RCW 36.70A.020(8), encourages conservation of agricultural lands and discourages incompatible uses (Attachment 4); and

WHEREAS, King County's Countywide Planning Policy DP-57 discourages incompatible land uses adjacent to designated Resource Lands including agricultural land (Attachment 5); and
WHEREAS, The Washington Supreme Court has held that agricultural land must be protected under the Growth Management Act, King County v. Central Puget Sound Growth Management Hearings Board, 142 Wn.2d 543 (2000), recognizing that "allowing incompatible uses nearby impairs the viability of the resource industry" (referring to agriculture), City of Redmond v. Central Puget Sound Growth Management Hearings Board, 136 Wn.2d 38 (1998); and

WHEREAS, King County's Countywide Planning Policy DP-50 requires that new nonresidential uses in the Rural Area be limited to uses that are demonstrated to serve the Rural Area (Attachment 6); and

WHEREAS, a small number of wine tasting rooms and retail sales businesses—correctly characterized as urban uses—operate in unincorporated King County in violation of King County code, are built without environmental or building permits, disrupt traffic, fail to provide adequate parking, increase storm water runoff, and thus compete unfairly with law-abiding businesses (King County Code Enforcement complaints ENFR15-0287, ENFR15-0486, ENFR13-0143, ENFR15-0538, ENFR15-0525, and ENFR12-0239); and

WHEREAS, the sprawling style of these illegal uses, environmental harm to nearby agricultural land, and availability of suitable land inside the Woodinville city limits for such uses mean that expansion of the Urban Growth Boundary in order to accommodate such uses is unnecessary and contrary to the criteria identified in Countywide Planning Policies DP-16 and DP-17 (Attachment 7); and

WHEREAS, Woodinville has ample vacant and redevelopable land in its retail and industrial zones (Attachment 8); and

WHEREAS, the Vision Statement in Woodinville's Comprehensive Plan recognizes the economic and cultural importance of healthy farmland and a healthy agricultural industry in the Sammamish Valley (Attachment 9); and

WHEREAS, the presence of approximately 100 wineries and tasting rooms, plus numerous breweries, distilleries, and cideries inside the Woodinville city limits demonstrates that wineries and tasting rooms can thrive while complying with GMA-mandated zoning and permitting requirements; and

WHEREAS, parking is insufficient during peak tourism hours in the City's wine districts;

NOW, THEREFORE THE CITY COUNCIL OF THE CITY OF WOODINVILLE, WASHINGTON, HEREBY RESOLVES AS FOLLOWS:

Section 1. The Woodinville City Council respectfully requests that the King County Council take actions that will ensure enforcement of current code in and around the Sammamish Valley.

As an underlying guide to implementation, the Woodinville City Council respectfully requests that the law-abiding citizens, communities, and environment of King County, not the parties violating code, be regarded as the "customers" of code enforcement (Attachment 10).

As another guide to implementation, the Woodinville City Council respectfully requests that code enforcement shift its standards closer to both the letter and spirit of the codes. This would end such practices as regarding a cot as proof of residency.
The Woodinville City Council regards code enforcement as a necessity for the continued existence of agriculture in the Sammamish River Valley. We regard any discussion of relaxing code as compounding what is already a very real threat to the continued viability of Sammamish River Valley agriculture.

Section 2. The Woodinville City Council respectfully requests that King County Council not only preserve all Agricultural zoning, but also increase the protections on upslope Rural land, because the current protections have proved inadequate.

Agriculture has value in its own right, as affirmed by King County voters when they approved the Farmland Preservation Program in 1979. It is also the basis for Woodinville wine country tourism: without the country aesthetic that the farmland provides, there is no Woodinville wine country.

Preserving Agricultural zoning is necessary, but not sufficient. Upslope development has already made some Agricultural acreage too wet to farm (Attachment 2). This indicates that the existing protections that apply to nearby Rural land, such as SO-120, are insufficient and should be strengthened, broadened in the scope of development and permitted uses covered, and extended to cover more geographic area. Preserving farmland, agriculture, and farmers means that current proposals for Rural land, including retail overlays, relaxed permitted uses, Urban Growth Boundary amendments, rezones, relaxed definitions, relaxed standards, and any other changes that allow urban activities upslope of Agricultural zoning should be rejected by the King County Council on the grounds that they have already harmed, and are likely to further harm, agriculture and farmers in the Sammamish Valley.

Section 3. The Woodinville City Council respectfully requests that the King County Council preserve views of working agricultural land from the roadways in the Sammamish River Valley.

Unobstructed views of productive farmland are essential to the ability of the Sammamish Valley to draw tourists; places like Seattle already have numerous production wineries much closer to the homes or lodgings of wine tourists. Therefore, developing the parcels along the roadside between Woodinville and Redmond not only damages the feasibility of using the land for agricultural uses by increasing runoff, but also erases tourism value of the Sammamish River Valley by obscuring the views that attract tourists.

Section 4. The Woodinville City Council respectfully requests that the King County Council set a higher bar for initiating consideration of relaxation of existing protections for the Sammamish River Valley every four years, as even such studies destabilize agricultural land prices, thereby jeopardizing agriculture in the Valley (Attachment 1).

Support for relaxing codes is restricted to a small number of developers, real estate brokers, land speculators, and businessmen who are unwilling to pay urban prices and undertake urban permitting processes in their quest to open urban businesses. Accommodating the wishes of this small number of individuals jeopardizes the livelihood of farmers and the environment that are the basis of the tourism and wine economy in the Sammamish Valley.

Section 5. The Woodinville City Council commits to continuing to make Woodinville a hospitable host for manufacturing and sale of alcoholic beverages.

The City of Woodinville hosts approximately 100 wineries, breweries, distilleries, and tasting rooms inside its city limits – a strong indication that its land use codes are a good fit for the industry. The City is currently reviewing its zoning code, permitted uses, and permitting
processes to identify opportunities for making the area inside the city limits (inside the Urban Growth Boundary) even more inviting to the wine and beverage industries.

The overwhelming majority of the wineries and tasting rooms in Woodinville wine country operate successfully within the Woodinville city limits. With nearly 190 acres of vacant and redevelopable commercial land inside the city limits, there is ample space for every winery in the state of Washington to have a tasting room inside the Woodinville city limits (Attachment 8).

The commercial or industrial-scale manufacture and sale of wine, as with any other product being manufactured and sold at such a scale and at a location other than where the raw materials are grown, are fundamentally urban activities. The fact that so many wineries are conducting these urban activities successfully in Woodinville is proof that the industry can not only survive, but thrive in an urban setting. The same is true of tasting rooms; they are fundamentally retail points of sale, and therefore an urban activity.

**Section 6.** The Woodinville City Council respectfully requests that the King County Council explore ways to provide public transit and alleviate parking shortages in Woodinville's wine districts.

No public transit serves Woodinville's wine districts. This forces tourists to visit by private vehicles, causing even more demand for parking than most commercial districts experience. Woodinville receives many requests by tourist-oriented business owners for transit service. We are grateful for Metro's current Alternative Services study. We ask that the King County Council also consider adding fixed-route service serving Woodinville's Park & Ride and covering Woodinville's downtown, Hollywood, West Valley, and North Industrial wine districts. This fixed route service would complement King County's ongoing efforts to better utilize existing park & ride facilities by transporting tourists, local employees, citizens, and transit-dependent individuals from available remote parking to their destinations throughout the City.

**RESOLVED** this ___ day of August 2016.

_____________________________________
Bernard W. Talmas, Mayor

ATTEST/AUTHENTICATED:

_____________________________________
Jennifer Kuhn, City Clerk, CMC

Passed by the City Council:
Resolution No 483
### Summary of Available/Recently Sold Property

**In Woodinville Wine Country**

<table>
<thead>
<tr>
<th>Current Owner</th>
<th>Property Address</th>
<th>Parcel Number</th>
<th>Acres</th>
<th>Assessor’s Appraised Value</th>
<th>Asking Price</th>
<th>Asking Price Differential</th>
<th>Listing Source</th>
<th>Sale Price</th>
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<tbody>
<tr>
<td>Walker</td>
<td>13229 Woodinville Redmond Rd NE</td>
<td>2326059024</td>
<td>4.00</td>
<td>$557,000</td>
<td>$10,000,000</td>
<td>1695.33%</td>
<td>Annie McKenzie-Mutch (Agent)</td>
<td></td>
</tr>
<tr>
<td>Carlson</td>
<td>15132 148th Ave NE</td>
<td>3407700011</td>
<td>4.15</td>
<td>$371,000</td>
<td>$2,600,000</td>
<td>600.81%</td>
<td>Windemere Real Estate</td>
<td></td>
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<tr>
<td>Brown</td>
<td>16725 140th Ave NE</td>
<td>1026059031</td>
<td>7.98</td>
<td>$715,000</td>
<td>$3,000,000</td>
<td>319.58%</td>
<td>North Pacific Properties</td>
<td>$1,850,000</td>
</tr>
<tr>
<td>Zante</td>
<td>13425 NE 171st St</td>
<td>1026059030</td>
<td>14.90</td>
<td>$1,022,000</td>
<td>$7,000,000</td>
<td>684.93%</td>
<td>Zante family comments to Woodinville Planning Commission</td>
<td></td>
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<tr>
<td>Leone</td>
<td>14701 148th Ave NE</td>
<td>1526059051</td>
<td>1.48</td>
<td>$445,000</td>
<td></td>
<td></td>
<td>$995,000</td>
<td></td>
</tr>
</tbody>
</table>
Comment originally submitted to the King County Council for the 2012 Comprehensive Plan update:

THE ROOT CONNECTION CSA
13607 Woodinville-Redmond Rd NE
PO Box 267
Woodinville Wa 98072
www.rootconnection.com

December 18, 2011

Re: Proposal to move the Urban Growth Boundary in the Sammamish Valley

I have been a farmer and farm manager in the Sammamish Valley for over 26 years. There are specific reasons why I am opposed to moving of the UGB, which I will address here.

Any change in density of lands surrounding farmlands to farms has an immediate and detrimental effect on farming production:

A number of years ago, new houses were built on the hill directly across from the Root Connection property, along with a new road leading up to those houses. The buildings, roads and driveways have been the direct cause of an extreme increase in runoff from the hill, which flows via piping underneath the Wood-Red Rd. and empties directly onto our farmland. This has resulted in appx. one-fourth of our acreage now being too wet to farm. Since our average annual production of vegetables on this farm is 11,250 lbs per acre, this means that 45,000 lbs (22.5 tons) of much needed food production has been lost—forever.

Since the land this farm is on is in the Farmland Preservation Program, this loss is not only the farmer’s loss, but a loss to all the citizens of King County who voted to tax themselves so that food could be produced here.

Similar problems have occurred at another property I manage, a 47 acre piece on the corner of the Wood-Red Rd. and NE 124th St. (commonly referred to as the “South 47”). Citizens formed an LLC to purchase this property, which was then put into the Farmland Preservation Program. The motivation was to make sure this property would always be farmed. Unfortunately, due to increased building and commercial activities surrounding this farm, 9 acres are now too wet to farm, and drainage of the whole parcel has been affected.
When will we stop using the lands that are needed to feed our population as a dumping ground for water run-off and the resulting contamination that results? Moving the UGB will destroy the surrounding farmlands, and it will not take long. We cannot keep nipping at the ends of the valley and expect the middle to survive. A healthy ecosystem has to maintain a certain size in order to function. Some of these properties considered in this ill-advised plan have wetlands or are adjacent to wetlands. I’m sure that proposals for dealing with that would be to push that water and runoff from increased building and pavement onto the neighboring farms, which would then cause flooding and pollution. Anyone who says this won’t happen is not a farmer and really doesn’t know what they are talking about. This would also leave the door open for these properties to be annexed to Woodinville, and we can see how well that worked out for the farmlands that used to exist in the valley.

Yes, yes, most folks who are wary of encroachment on farmland areas would bemoan the loss of “open space”, “quality of life”, “rural atmosphere”, etc. And while these reasons are important for citizens who live in the area, as well as businesses such as some wineries and restaurants that depend on a somewhat picturesque landscape, the most important reason of all is to protect our food security in local food production. (As in “Agricultural Production District”.)

If we can stop infringing on the APD, we will be able to protect the lands that remain. **There is enough farmland available in the Sammamish Valley to produce over 12 million pounds of vegetables annually, enough to provide more than 80,000 people with 150 lbs each year.** We just need some patience. We almost lost all our farmers 30 years ago, and it’s taken that long for new farmers to make some of these lands productive again. It may take another 30 years before the majority of the parcels are actively farmed. Do we have to go the way of all those other valleys where the farmlands have been destroyed? That’s how it happens – little by little – can we have the wisdom to learn from the past and be different?

Respectfully,

Claire Thomas
President, Roots of Our Times Cooperative
King County agricultural buffer

SO-120: Agricultural Production Buffer SDO

Summary

An agricultural production buffer special district overlay provides a buffer between agricultural and upslope residential land uses.

Story

Amended by Ord. 15028, 10/11/2004 (Map)
Amended by Ord. 15032, 10/11/2004 (Language)
Amended by Ord. 15326, 11/25/2005 (Map)

Description

Agricultural Production Buffer SDO

Development Condition Text

21A.38.130 Special district overlay - agricultural production buffer.

A. The purpose of the agricultural production buffer special district overlay is to provide a buffer between agricultural and upslope residential land uses. An agricultural production buffer special district overlay shall only be established in areas adjacent to an agricultural production district and zoned RA.

B. The following development standard shall apply to residential subdivisions locating in an agricultural production buffer special district overlay: Lots shall be clustered in accordance with K.C.C. 21A.14.040 and at least seventy-five percent of a site shall remain as open space, unless greater lot area is required by the Seattle-King County department of public health. (Ord. 15032 § 50, 2004: Ord. 12823 § 8, 1997).

Washington Growth Management Act

RCW 36.70A.020

Planning goals.

The following goals are adopted to guide the development and adoption of comprehensive plans and development regulations of those counties and cities that are required or choose to plan under RCW 36.70A.040. The following goals are not listed in order of priority and shall be used exclusively for the purpose of guiding the development of comprehensive plans and development regulations:

... (8) Natural resource industries. Maintain and enhance natural resource-based industries, including productive timber, agricultural, and fisheries industries. Encourage the conservation of productive forest lands and productive agricultural lands, and discourage incompatible uses.
King County Countywide Planning Policies

**DP-57** Discourage incompatible land uses adjacent to designated Resource Lands to prevent interference with their continued use for the production of agricultural, mining, or forest products.
King County Countywide Planning Policies

DP-50  Except as provided in Appendix 5 (March 31, 2012 School Siting Task Force Report), limit new nonresidential uses located in the Rural Area to those that are demonstrated to serve the Rural Area, unless the use is dependent upon a rural location. Such uses shall be of a size, scale, and nature that is consistent with rural character.
King County Countywide Planning Policies

DP-16  Allow expansion of the Urban Growth Area only if at least one of the following criteria is met:

a) A countywide analysis determines that the current Urban Growth Area is insufficient in size and additional land is needed to accommodate the housing and employment growth targets, including institutional and other non-residential uses, and there are no other reasonable measures, such as increasing density or rezoning existing urban land, that would avoid the need to expand the Urban Growth Area; or

b) A proposed expansion of the Urban Growth Area is accompanied by dedication of permanent open space to the King County Open Space System, where the acreage of the proposed open space
   1) is at least four times the acreage of the land added to the Urban Growth Area;
   2) is contiguous with the Urban Growth Area with at least a portion of the dedicated open space surrounding the proposed Urban Growth Area expansion; and
   3) Preserves high quality habitat, critical areas, or unique features that contribute to the band of permanent open space along the edge of the Urban Growth Area; or

c) The area is currently a King County park being transferred to a city to be maintained as a park in perpetuity or is park land that has been owned by a city since 1994 and is less than thirty acres in size.

DP-17  If expansion of the Urban Growth Area is warranted based on the criteria in DP-16(a) or DP-16(b), add land to the Urban Growth Area only if it meets all of the following criteria:

a) Is adjacent to the existing Urban Growth Area;

b) For expansions based on DP-16(a) only, is no larger than necessary to promote compact development that accommodates anticipated growth needs;

c) Can be efficiently provided with urban services and does not require supportive facilities located in the Rural Area;

d) Follows topographical features that form natural boundaries, such as rivers and ridge lines and does not extend beyond natural boundaries, such as watersheds, that impede the provision of urban services;

e) Is not currently designated as Resource Land;

f) Is sufficiently free of environmental constraints to be able to support urban development without significant adverse environmental impacts, unless the area is designated as an Urban Separator by interlocal agreement between King County and the annexing city; and

g) Is subject to an agreement between King County and the city or town adjacent to the area that the area will be added to the city’s Potential Annexation Area. Upon ratification of the amendment, the Countywide Planning Policies will reflect both the Urban Growth Area change and Potential Annexation Area Change.
Woodinville Buildable Lands Inventory

WOODINVILLE COMPREHENSIVE PLAN UPDATE | EXISTING CONDITIONS INVENTORY

Exhibit 2.4-17
Commercial Buildable Land by Zone, 2014 Analysis

<table>
<thead>
<tr>
<th>Zone</th>
<th>Gross Acres</th>
<th>Net Acres</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Vacant</td>
<td>Redevelopable</td>
</tr>
<tr>
<td>CBD</td>
<td>6.9</td>
<td>120.2</td>
</tr>
<tr>
<td>GB</td>
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<td>38.9</td>
</tr>
<tr>
<td>NB</td>
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</tr>
<tr>
<td>O</td>
<td>0.5</td>
<td>0.0</td>
</tr>
<tr>
<td>R-48/O</td>
<td>0.0</td>
<td>0.0</td>
</tr>
<tr>
<td>TBD</td>
<td>2.0</td>
<td>1.6</td>
</tr>
<tr>
<td>I</td>
<td>39.0</td>
<td>51.7</td>
</tr>
<tr>
<td>Total</td>
<td>64.9</td>
<td>213.4</td>
</tr>
</tbody>
</table>

Source: City of Woodinville, 2013; BERK, 2014

Net buildable acres represent the amount of land available for actually development after critical areas, market factors, right-of-way needs, and other factors are considered. Applying these factors nets the City 36.8 acres of vacant buildable land and 131.8 acres of buildable land in its commercial and industrial zones. Net buildable acres are used to determine the amount of additional building square feet and employment capacity a parcel can support given the current zoning.

Note #1: On December 31, 2015, a Development Agreement in Woodinville's Tourist Business District lapsed. This adds roughly 20 acres to the vacant land area in the Tourist Business District, for a total of 22 vacant acres in the heart of the Sammamish River Valley.

Note #2: Removing the acres unavailable for wineries or tasting rooms (NB, O, & R-48/O districts) and adding the 22 vacant acres described in Note #1, the total vacant and developable land for these type of uses within Woodinville City Limits is approximately 187.3 acres.
Woodinville Comprehensive Plan, Vision Statement

In the year 2035, Woodinville is a safe, welcoming, family-friendly, and diverse community that supports a successful balance of neighborhoods, parks and recreation, businesses, and tourism. We have preserved our Northwest woodland character, our open space, and our clean environment. Woodinville is a vibrant community in which to live, work, play, and visit. We have cultivated a compact, inviting downtown in which locally owned businesses can successfully establish and thrive. We have enhanced our ability to move about the community by all modes of travel. We have strengthened the agricultural and wine industries in Woodinville, the Sammamish Valley, and throughout the state by transforming locally sourced food, libations, and hospitality into an internationally renowned tourism experience.
Mike Tanksley to John Starbard, 18 Feb 2016

> Subject: Re: code enforcement reform status  
> From: wmtanksley@comcast.net  
> Date: Thu, 18 Feb 2016 15:14:27 -0800  
> To: John.Starbard@kingcounty.gov  
>  
> John,  
>  
> Yes, thanks for your response, below, and mostly agreed. But leaving the condescension towards “less familiar” and “less affluent” Rural residents aside, we need to be clear about what’s going on here:  
>  
> The problems we are facing around our community come from well-heeled property owners who are very aware of their violations. They have a long-held agenda to urbanize our Rural community for their own profit and are actively thumbing their noses at our municipality, King County, as well as at our law-abiding citizens and businesses, in pursuit of that goal.  
>  
> To our discussion of “customers” vs. “violators”, you cannot provide “services” to interests that don’t want those services, and these scofflaws do NOT want your “services”. When law-breakers have been given a chance to correct their infractions, but instead make clear their intention to continue breaking the law, we need to leave the “customer” mentality behind and deal with them on a law enforcement perspective.  
>  
> Meanwhile, our law-abiding citizens and businesses DO want your "services" in the form of effective law enforcement to defend the greater property and business rights of our community!  
>  
> Perhaps you are familiar with the crisis we are having across the west with characters such as the Bundys, self-styled militias and rogue sheriffs. The Malheur stand-off was in large part the result of a federal government that has been too timid to stand up to such outlaws, such as the 2014 Bundy stand-off in Nevada. Such accommodation has encouraged numerous less-publicized outrages across the west. (I can send you some quality reading on the subject if you’d like)  
>  
> What we have here is very similar, only the guns are being kept (just barely) behind the counters. The longer we abide lawlessness such as we have with the illegal tasting rooms around the outskirts of Woodinville, the more trouble we invite.  
>
> And now, in an effort to garner support, our local troublemakers are dragging businesses that we have no quarrel with into the spotlight, such as the businesses which are actively making wine or other spirits on their properties.
>
> In other words, they are doing a good PR job of using fear to spiral the issue well beyond their focused interests.
>
> So, I hope the consulting company can be approved and get into the job ASAP. The longer this goes unresolved, the worse it gets, which is exactly what our local outlaws (and their abettors) want.
>
> Thanks,
>
> MT
>
> On Feb 18, 2016, at 12:56 PM, Starbard, John <John.Starbard@kingcounty.gov> wrote:
>
> Michael:
>
> Last year, when we did our study, we spent a fair amount of time early on defining who was our "customer." Our unsatisfying answer—as you correctly identify below—is that in King County the code enforcement violator is the customer. Why? We concluded that the vast majority of the processes we have address the violation and steps to seek compliance. Impacts to the neighbors are only a bit player in the codes as they exist today. Again, that was our UN-satisfying conclusion.
>
> My speculation and personal observation is that in the past some may have viewed Rural residents as less familiar with land use codes and also less affluent to correct violations. Therefore, give our Rural violators (although our codes apply to all unincorporated areas, some of which are Urban) more time and don’t over penalize them financially. In fact, a similar argument MAY have been made even for our Urban unincorporated areas, which include areas like White Center and Skyway, which, in fact, are not affluent.
>
> But these sensitivities don’t take into full account people who prefer to have twenty acres of neatly maintained land and buildings who don’t appreciate when less care is applied to neighboring properties, affluent people who are aware of the weaknesses of our current code and can calculate that a few hours of a lawyer is less than more hours of an engineer and the cost of following all the rules, or that because our penalties are not that expensive they can be factored in merely as a cost of doing business.
>
> For me, in this case, correctly identifying the "customer" may be less valuable than correctly framing or stating what the "service" is. Perhaps the service is about safety, protecting the environment, protecting property rights and values, upholding the laws—for all, regardless of where the violation exists. Because often an area is impacted, not only a site, even for cases of hoarders (e.g. rodents).
That's good news. We would be interested in providing some input to the firm once they are ready to start work.

One point in particular that may merit discussion within DPER as well as with the consulting firm:

There must be a recognized differentiation between “customers” and “violators”.

In an effort to be kinder and gentler, KC code enforcement (CE) harbors a culture that defines all violators as “customers”. Unfortunately, this sometimes leads to a relationship where CE ends up abetting an activity that is in violation of the code.

While there are certainly cases where it is appropriate for DPER to work with willing property or business owners to bring their activities into compliance with our laws (and who might appropriately be referred to as “customers”), there is another side where underlying zoning and codes simply do not allow certain activities or where violators refuse to adjust their activities to comply with the law.

Interests that willfully violate our laws need to know they will face an effective and swift law enforcement mechanism if they continue their violations. These violators should not be referred to, nor perceived as, “customers”.

Put another way, the majority of our communities are composed of law-abiding citizens. We need for our rights to be upheld against those who are willing to trample on them in pursuit of their own narrow interests.

This will require a culture change along with policy changes within the department.
Thanks for getting back to me on this.

Best,
Michael Tanksley
President
Hollywood Hill Association

On Feb 16, 2016, at 3:02 PM, Starbard, John <John.Starbard@kingcounty.gov> wrote:

Michael:

When we completed the code enforcement analysis last year, we felt we needed to do something about it.

We have retained a consulting firm to: 1) conduct and present a survey of code enforcement best practices from across the nation, and 2) prepare a detailed, annotated outline of a proposed replacement of the County's current title 23 in the King County Code. We asked for that because we were searching for a firm that had understanding and expertise in the service rather than the specific skill of code writing. Our own staff and our attorneys can use the outline to come up with draft code.

We took this approach because, frankly, our current Title 23 is so convoluted that trying to amend it seemed less fruitful than starting with a clean sheet of paper and designing a new program.

The consulting firm is working out the final details of its contract with the County (with central contracting), then we'll dig into the scope. We are looking to have a draft annotated outline in May of this year.

JFS

-----Original Message-----
From: Michael Tanksley [mailto:wmtanksley@comcast.net]
Sent: Tuesday, February 16, 2016 10:31 AM
To: Starbard, John
Subject: code enforcement reform status

John,

We are interested in knowing the status of the measures we discussed last fall in reference to reform of code enforcement for unincorporated King County.

Everyone we speak to says that you are the one to talk to.
Any information that you might provide would be helpful.

Thank you.

Michael Tanksley
RESOLUTION NO. 483

A RESOLUTION OF THE WOODINVILLE CITY COUNCIL SUPPORTING ENFORCEMENT OF KING COUNTY ZONING CODES AND SUPPORTING INCREASED PROTECTIONS OF AGRICULTURAL AND NEARBY RURAL LANDS IN THE SAMMAMISH RIVER VALLEY AND SUPPORTING TRANSIT IMPROVEMENTS FOR TOURISTS.

WHEREAS, King County’s 2016 Comprehensive Plan Amendment process is underway and includes a study of wine, agriculture, and tourism in the Sammamish River Valley; and

WHEREAS, Sammamish River Valley wine tourism relies on unobstructed views of working agricultural land to draw wine tourists; and

WHEREAS, agricultural land is a nonrenewable resource; and

WHEREAS, the citizens of King County voted in 1979 to fund a Farmland Preservation Program that includes the Sammamish River Agricultural Production District for the purpose of preserving farmland, agriculture, and open space; and

WHEREAS, King County Council studies to consider loosening restrictions on Rural and Agricultural land in the Sammamish Valley fuel land speculation resulting in price increases that make agricultural land too expensive for farmers (Attachment 1); and

WHEREAS, development has already made some Sammamish Valley agricultural acreage too wet to farm (Attachment 2); and

WHEREAS, King County has modest protections such as SO-120 (the Agricultural Production Buffer Special District Overlay) to prevent upslope development from harming agricultural land but these protections have proved inadequate (Attachment 3); and

WHEREAS, Washington’s Growth Management Act Goal 8 encourages conservation of agricultural lands and discourages incompatible uses (Attachment 4); and

WHEREAS, King County’s Countywide Planning Policy DP-57 discourages incompatible land uses adjacent to designated Resource Lands including agricultural land (Attachment 5); and

WHEREAS, The Washington Supreme Court has held in decisions such as King County v. Central Puget Sound Growth Management Hearings Board 142 Wn.2d 543 (2000) that agricultural land must be protected and says “allowing incompatible uses nearby impairs the viability of the resource industry” (referring to agriculture); and

WHEREAS, King County’s Countywide Planning Policy DP-50 requires that new nonresidential uses in the Rural Area be limited to uses that are demonstrated to serve the Rural Area (Attachment 6); and

WHEREAS, a small number of wine tasting rooms and retail sales businesses in unincorporated King County operate in violation of King County code, are built without environmental or building permits, disrupt traffic, fail to provide adequate parking, increase storm water runoff, and thus compete unfairly with law-abiding businesses; and
WHEREAS, the sprawling style of these illegal uses, environmental harm to nearby agricultural land, and availability of suitable land inside the Woodinville city limits mean that the criteria for expanding the Urban Growth Boundary listed in Countywide Planning Policy DP-16 and DP-17 are not met (Attachment 7); and

WHEREAS, manufacturing and retail sales are widely recognized as urban activities; and

WHEREAS, Woodinville has ample vacant and redevelopable land in its retail and industrial zones (Attachment 8); and

WHEREAS, the Vision Statement in Woodinville's Comprehensive Plan recognizes the economic and cultural importance of healthy farmland and a healthy agricultural industry in the Sammamish Valley (Attachment 9); and

WHEREAS, the presence of approximately 100 wineries and tasting rooms, plus numerous breweries, distilleries, and cideries inside the Woodinville city limits demonstrates that wineries and tasting rooms can thrive even if they comply with urban land prices, zoning, and permitting requirements; and

WHEREAS, parking is insufficient during peak tourism hours in the City's wine districts;

NOW, THEREFORE THE CITY COUNCIL OF THE CITY OF WOODINVILLE, WASHINGTON, HEREBY RESOLVES AS FOLLOWS:

Section 1. The Woodinville City Council respectfully requests that the King County Council take actions that will ensure enforcement of current code in and around the Sammamish Valley.

As an underlying guide to implementation, the Woodinville City Council respectfully requests that the law-abiding citizens, communities, and environment of King County, not the parties violating code, be regarded as the "customers" of code enforcement.

As another guide to implementation, the Woodinville City Council respectfully requests that code enforcement shift its standards closer to both the letter and spirit of the codes. This would end such practices as regarding a cot as proof of residency.

The Woodinville City Council regards code enforcement as a necessity for the continued existence of agriculture in the Sammamish River Valley. We regard any discussion of relaxing code as compounding what is already an existential threat to Sammamish River Valley agriculture.

Section 2. The Woodinville City Council respectfully requests that King County Council not only preserve all Agricultural zoning, but also increase the protections on upslope Rural land, because the current protections have proved inadequate.

Agriculture has value in its own right, as affirmed by King County voters when they approved the Farmland Preservation Program in 1979. It is also the basis for Woodinville wine country tourism: without the country aesthetic that the farmland provides, there is no Woodinville wine country.

Preserving Agricultural zoning is necessary, but not sufficient. Upslope development has already made some Agricultural acreage too wet to farm. This indicates that the existing protections that apply to nearby Rural land, such as SO-120, are insufficient and should be
strengthened, broadened in the scope of development and permitted uses covered, and extended
to cover more geographic area. Preserving farmland, agriculture, and farmers means that current
proposals for Rural land, including retail overlays, relaxed permitted uses, Urban Growth
Boundary amendments, rezones, relaxed definitions, relaxed standards, and any other changes
that allow urban activities upslope of Agricultural zoning should be rejected by the King County
Council on the grounds that they have already harmed, and are likely to further harm, agriculture
and farmers in the Sammamish Valley.

**Section 3.** The Woodinville City Council respectfully requests that the King County
Council preserve views of working agricultural land from the roadways in the Sammamish River
Valley.

Unobstructed views of productive farmland are essential to the ability of the Sammamish
Valley to draw tourists; places like Seattle already have numerous production wineries much
closer to the homes or lodgings of wine tourists. Therefore, developing the parcels along the
roadside between Woodinville and Redmond not only damages the feasibility of using the land
for agricultural uses by increasing runoff, but also erases tourism value of the Sammamish River
Valley by obscuring the views that attract tourists.

**Section 4.** The Woodinville City Council respectfully requests that the King County
Council raise the burden of proof for opening up the Sammamish Valley for reconsideration every
four years.

Specifically, we encourage the King County Council to require a credible demonstration
of need for changes before even adding topics or locales to a study list. Even studies destabilize
agricultural land prices, thereby jeopardizing agriculture.

Support for relaxing codes is restricted to a small number of developers, real estate
brokers, land speculators, and businessmen who are unwilling to pay urban prices and undertake
urban permitting processes in their quest to open urban businesses. Accommodating the wishes
of this small number of individuals jeopardizes the livelihood of farmers and the environment that
are the basis of the tourism and wine economy in the Sammamish Valley.

**Section 5.** The Woodinville City Council commits to continuing to make Woodinville a
 hospitable host for manufacturing and sale of alcoholic beverages.

The City of Woodinville hosts approximately 100 wineries, breweries, distilleries, and
tasting rooms inside its city limits — a strong indication that its land use codes are a good fit for
the industry. The City is currently reviewing its zoning code, permitted uses, and permitting
processes to identify opportunities for making the area inside the city limits (inside the Urban
Growth Boundary) even more inviting to the wine and beverage industries.

Approximately 95% of the wineries and tasting rooms in Woodinville wine country operate
successfully within the Woodinville city limits. With about 150 acres of vacant and redevelopable
commercial land inside the city limits, there is ample space for every winery in the state of
Washington to have a tasting room inside the Woodinville city limits.

The manufacture and sale of wine, like any other product, are fundamentally urban
activities. The fact that so many wineries are conducting these urban activities successfully in
Woodinville is proof that the industry can not only survive, but thrive in an urban setting.
Section 6. The Woodinville City Council respectfully requests that the King County Council explore ways to provide public transit and alleviate parking shortages in Woodinville's wine districts.

No public transit serves Woodinville's wine districts. This forces tourists to visit by private vehicles, causing even more demand for parking than most commercial districts experience. Woodinville receives many requests by wine and tourist-oriented business owners for transit service. We are grateful for Metro's current Alternative Services study. We ask that the King County Council also consider adding fixed-route service serving Woodinville's Park & Ride and covering Woodinville's downtown, Hollywood, West Valley, and North Industrial wine districts.

RESOLVED this 19th day of July 2016.

________________________
Bernard W. Talmas, Mayor

ATTEST/AUTHENTICATED:

________________________
Jennifer Kuhn, City Clerk, CMC

Passed by the City Council: 7-19-2016
Resolution No 483
Acreage for sale in prime Woodinville wine country! Across from Betz winery, ride your bike to St Michelle winery for their awesome summer concerts. Your 2 minutes away from 84 different wine tasting rooms and restaurants. The perfect property to transform into a wine tasting or winery venue, or a wonderful bed and breakfast. The owner has retained the development rights to this property. To much to list about this serene place to call home. A must see!

2630 SF of living space
4 bedrooms 2 bath
Country style living
Full covered deck
1 large shop w/office
1 barn w/3 stalls
5 pastures w/1 round pen
Garden area w/green house
Golf driving range steps away
Dog run
Fenced and crossed
Out building w/storage
A must see

Annie McKenzie-
Mutch
Cell 971.344.9669
December 18, 2011

Re: Proposal to move the Urban Growth Boundary in the Sammamish Valley

I have been a farmer and farm manager in the Sammamish Valley for over 26 years. There are specific reasons why I am opposed to moving of the UGB, which I will address here.

Any change in density of lands surrounding farmlands to farms has an immediate and detrimental effect on farming production:

A number of years ago, new houses were built on the hill directly across from the Root Connection property, along with a new road leading up to those houses. The buildings, roads and driveways have been the direct cause of an extreme increase in runoff from the hill, which flows via piping underneath the Wood-Red Rd. and empties directly onto our farmland. This has resulted in appx. one-fourth of our acreage now being too wet to farm. Since our average annual production of vegetables on this farm is 11,250 lbs per acre, this means that 45,000 lbs (22.5 tons) of much needed food production has been lost – forever.

Since the land this farm is on is in the Farmland Preservation Program, this loss is not only the farmer’s loss, but a loss to all the citizens of King County who voted to tax themselves so that food could be produced here.

Similar problems have occurred at another property I manage, a 47 acre piece on the corner of the Wood-Red Rd. and NE 124th St. (commonly referred to as the “South 47”). Citizens formed an LLC to purchase this property, which was then put into the Farmland Preservation Program. The motivation was to make sure this property would always be farmed. Unfortunately, due to increased building and commercial activities surrounding this farm, 9 acres are now too wet to farm, and drainage of the whole parcel has been affected.

When will we stop using the lands that are needed to feed our population as a dumping ground for water run-off and the resulting contamination that results? Moving the UGB will destroy the surrounding farmlands, and it will not take long. We cannot keep nipping at the ends of the valley and expect the middle to survive. A healthy ecosystem has to maintain a certain size in order to function. Some of these properties considered in this ill-advised plan have wetlands or are adjacent to wetlands.
I’m sure that proposals for dealing with that would be to push that water and runoff from increased building and pavement onto the neighboring farms, which would then cause flooding and pollution. Anyone who says this won’t happen is not a farmer and really doesn’t know what they are talking about. This would also leave the door open for these properties to be annexed to Woodinville, and we can see how well that worked out for the farmlands that used to exist in the valley.

Yes, yes, most folks who are wary of encroachment on farmland areas would bemoan the loss of “open space”, “quality of life”, “rural atmosphere”, etc. And while these reasons are important for citizens who live in the area, as well as businesses such as some wineries and restaurants that depend on a somewhat picturesque landscape, the most important reason of all is to protect our food security in local food production. (As in “Agricultural Production District”.)

If we can stop infringing on the APD, we will be able to protect the lands that remain. **There is enough farmland available in the Sammamish Valley to produce over 12 million pounds of vegetables annually, enough to provide more than 80,000 people with 150 lbs each year.** We just need some patience. We almost lost all our farmers 30 years ago, and it’s taken that long for new farmers to make some of these lands productive again. It may take another 30 years before the majority of the parcels are actively farmed. Do we have to go the way of all those other valleys where the farmlands have been destroyed? That’s how it happens – little by little – can we have the wisdom to learn from the past and be different?

Respectfully,

Claire Thomas
President, Roots of Our Times Cooperative
King County agricultural buffer

**SO-120: Agricultural Production Buffer SDO**

**Summary**

An agricultural production buffer special district overlay provides a buffer between agricultural and upslope residential land uses.

**Story**

Amended by Ord. 15028, 10/11/2004 (Map)
Amended by Ord. 15032, 10/11/2004 (Language)
Amended by Ord. 15326, 11/25/2005 (Map)

**Description**

Agricultural Production Buffer SDO

**Development Condition Text**

**21A.38.130 Special district overlay - agricultural production buffer.**

A. The purpose of the agricultural production buffer special district overlay is to provide a buffer between agricultural and upslope residential land uses. An agricultural production buffer special district overlay shall only be established in areas adjacent to an agricultural production district and zoned RA.

B. The following development standard shall apply to residential subdivisions locating in an agricultural production buffer special district overlay: Lots shall be clustered in accordance with K.C.C. 21A.14.040 and at least seventy-five percent of a site shall remain as open space, unless greater lot area is required by the Seattle-King County department of public health. (Ord. 15032 § 50, 2004: Ord. 12823 § 8, 1997).

Washington Growth Management Act

RCW 36.70A.020

Planning goals.

The following goals are adopted to guide the development and adoption of comprehensive plans and development regulations of those counties and cities that are required or choose to plan under RCW 36.70A.040. The following goals are not listed in order of priority and shall be used exclusively for the purpose of guiding the development of comprehensive plans and development regulations:

...  

(8) Natural resource industries. Maintain and enhance natural resource-based industries, including productive timber, agricultural, and fisheries industries. Encourage the conservation of productive forest lands and productive agricultural lands, and discourage incompatible uses.
King County Countywide Planning Policies

**DP-57** Discourage incompatible land uses adjacent to designated Resource Lands to prevent interference with their continued use for the production of agricultural, mining, or forest products.
King County Countywide Planning Policies

**DP-50** Except as provided in Appendix 5 (March 31, 2012 School Siting Task Force Report), limit new nonresidential uses located in the Rural Area to those that are demonstrated to serve the Rural Area, unless the use is dependent upon a rural location. Such uses shall be of a size, scale, and nature that is consistent with rural character.
King County Countywide Planning Policies

DP-16 Allow expansion of the Urban Growth Area only if at least one of the following criteria is met:

a) A countywide analysis determines that the current Urban Growth Area is insufficient in size and additional land is needed to accommodate the housing and employment growth targets, including institutional and other non-residential uses, and there are no other reasonable measures, such as increasing density or rezoning existing urban land, that would avoid the need to expand the Urban Growth Area; or
b) A proposed expansion of the Urban Growth Area is accompanied by dedication of permanent open space to the King County Open Space System, where the acreage of the proposed open space
   1) is at least four times the acreage of the land added to the Urban Growth Area;
   2) is contiguous with the Urban Growth Area with at least a portion of the dedicated open space surrounding the proposed Urban Growth Area expansion; and
   3) Preserves high quality habitat, critical areas, or unique features that contribute to the band of permanent open space along the edge of the Urban Growth Area; or
c) The area is currently a King County park being transferred to a city to be maintained as a park in perpetuity or is park land that has been owned by a city since 1994 and is less than thirty acres in size.

DP-17 If expansion of the Urban Growth Area is warranted based on the criteria in DP-16(a) or DP-16(b), add land to the Urban Growth Area only if it meets all of the following criteria:

a) Is adjacent to the existing Urban Growth Area;
b) For expansions based on DP-16(a) only, is no larger than necessary to promote compact development that accommodates anticipated growth needs;
c) Can be efficiently provided with urban services and does not require supportive facilities located in the Rural Area;
d) Follows topographical features that form natural boundaries, such as rivers and ridge lines and does not extend beyond natural boundaries, such as watersheds, that impede the provision of urban services;
e) Is not currently designated as Resource Land;
f) Is sufficiently free of environmental constraints to be able to support urban development without significant adverse environmental impacts, unless the area is designated as an Urban Separator by interlocal agreement between King County and the annexing city; and
g) Is subject to an agreement between King County and the city or town adjacent to the area that the area will be added to the city's Potential Annexation Area. Upon ratification of the amendment, the Countywide Planning Policies will reflect both the Urban Growth Area change and Potential Annexation Area Change.
Woodinville buildable lands inventory

WOODINVILLE COMPREHENSIVE PLAN UPDATE | EXISTING CONDITIONS INVENTORY

Exhibit 2.4-17
Commercial Buildable Land by Zone, 2014 Analysis

<table>
<thead>
<tr>
<th>Zone</th>
<th>Gross Acres</th>
<th>Net Acres</th>
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</thead>
<tbody>
<tr>
<td></td>
<td>Vacant</td>
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<tr>
<td>CBD</td>
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</tr>
<tr>
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</tr>
<tr>
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<td>1.0</td>
</tr>
<tr>
<td>O</td>
<td>0.5</td>
<td>0.0</td>
</tr>
<tr>
<td>R-48/O</td>
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</tr>
<tr>
<td>TBD</td>
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<td>1.6</td>
</tr>
<tr>
<td>I</td>
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<td>51.7</td>
</tr>
<tr>
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<td>213.4</td>
</tr>
</tbody>
</table>

Sources: City of Woodinville, 2013; BERK, 2014

Net buildable acres represent the amount of land available for actual development after critical areas, market factors, right-of-way needs, and other factors are considered. Applying these factors nets the City 36.8 acres of vacant buildable land and 131.8 acres of buildable land in its commercial and industrial zones. Net buildable acres are used to determine the amount of additional building square feet and employment capacity a parcel can support given the current zoning.

Note: On December 31, 2015, a Development Agreement in Woodinville's Tourist Business District lapsed. This adds roughly 20 acres to the vacant land area in the Tourist Business District, for a total of 22 vacant acres in the heart of the Sammamish River Valley.
Woodinville Comprehensive Plan, Vision Statement

In the year 2035, Woodinville is a safe, welcoming, family-friendly, and diverse community that supports a successful balance of neighborhoods, parks and recreation, businesses, and tourism. We have preserved our Northwest woodland character, our open space, and our clean environment. Woodinville is a vibrant community in which to live, work, play, and visit. We have cultivated a compact, inviting downtown in which locally owned businesses can successfully establish and thrive. We have enhanced our ability to move about the community by all modes of travel. We have strengthened the agricultural and wine industries in Woodinville, the Sammamish Valley, and throughout the state by transforming locally sourced food, libations, and hospitality into an internationally renowned tourism experience.